

Appendix K Agency Comments on Draft EA

Summary of Agency Comment Received and Responses

The following summarizes agency correspondence received during the review and comment period on the Draft EA. Letters and correspondence follow this summary page.

WDNR – no comment on draft EA As noted in their response, the WDNR will coordinate with Airport and WisDOT on the design; and recommendations will include special provisions for construction air quality mitigation.

Response: The Draft and Final EA acknowledge including such provisions.

MMSD – Comment suggests change be made to identify the “Water Quality” Section in the EA as “Water Quality and Quantity,” and discussion text be added regarding water quantity as MMSD’s Chapter 13 Regulations pertain to water quantity.

Response: It is the FAA’s standard format to include stormwater under the Water Quality Header. Section 5.15. Water Quality and other sections referencing water quality in the Final EA have been revised to clarify that stormwater management plans will conform with MMSD’s Chapter 13 rule which regulates water quantity. The proposed revisions were discussed with the commenter on June 13, 2008 and she indicated acceptance of revisions as proposed.

US Army Corps of Engineers –

Response:

Comments 1-3: no response required.

Comment 4. Additional copy will be sent to the USCOE St. Paul office as requested

Comment 5: The Airport plans to complete the formal wetland delineation this summer, and plans to submit a delineation report to the USCOE and WDNR by the end of July. The Airport plans to begin design this fall, with start of construction in Spring 2009. Based on the one month minimum review time indicated in the comment letter, and subsequent phone conversations with the commenter, the schedule as proposed should be adequate to obtain required USCOE letter of permission prior to the start of construction.

USEPA – No comments on EA. USEPA anticipates providing comments on components of the Master Plan update when they are evaluated in detail.

Response: None required

USF&WS – no comment

SWRPC: no comment

SHPO: The SHPO concurrence of no eligible structures within the APE was received during the comment period and therefore, is included in this Appendix.

Response: None required. Sections 5.6 and 5.9 of the Final EA have been revised to reflect receipt of this concurrence.

Laura Morland

From: Thompson, Michael C - DNR [MichaelC.Thompson@Wisconsin.gov]
Sent: Monday, June 09, 2008 3:50 PM
To: GFailey@milwcnty.com
Cc: Laura Morland; Friedlander, Michael - DNR; Medinger, Gerald J - DNR
Subject: Draft Environmental Assessment for Proposed Runway Safety Area Improvements

Greg,

Thanks for the opportunity to comment on the *April 2008, Draft Environmental Assessment (EA) for Proposed Runway Safety Area Improvements for Runway 1L/19R and 7R/25L at General Mitchell International Airport*. The Proposed Runway Safety Area Improvements will correct runway safety deficiencies and will not increase airport capacity. The Department has no comments on the Draft EA.

The Department will coordinate with you and the Department of Transportation Bureau of Aeronautics on the Runway Safety Area Improvements design and contract special provisions. The Department's recommendations will include special provisions for construction air quality mitigation.

I look forward to reviewing your preliminary design plans.

Mike

Michael C. Thompson

Team Supervisor
Environmental Analysis & Review Program
Bureau of Integrated Science Services
Wisconsin Department of Natural Resources
(☎) phone: (414) 263-8648
(☎) fax: (414) 263-8483
(✉) e-mail: MichaelC.Thompson@Wisconsin.gov

Laura Morland

From: Jensen, Debra [DJensen@mmsd.com]
Sent: Monday, June 02, 2008 4:05 PM
To: Laura Morland
Subject: Comments on GMIA EA

Laura:

This will confirm our conversation regarding the MMSD comments on the Runway Safety Area Improvements Draft Environmental Assessment, GMIA, Project Number A094-05001.

Generally, all MMSD comments relate to the fact that while Chapter 13 is referenced, it falls under a heading or in a discussion relating to Water Quality with no reference to Water Quantity. Specifically:

- Page 46: Title of Water Quality. Discussion relates to water quality. It references the City of Milwaukee and City of Oak Creek stormwater ordinances, which both contain a requirement to meet MMSD Chapter 13 water quantity requirements. Further, the text states that the cities will perform required coordination with the MSMD to ensure compliance with MMSD's Chapter 13 regulations.
 - Suggestion: The title should be changed to Water Quality and Water Quantity. Some discussion in the text should be added regarding water quantity.
- Page 58: 5.17.3 Water Quality. Same comment applies.
- Table 11: Environmental Factor listed as Water Quality. Suggest that this be changed to Water Quality and Water Quantity.

You may also wish to do a search of the entire document to ensure that there are no other occurrences where a similar change may be needed.

Thank you for your attention to this. I look forward to continuing to work with you on this matter.

Debra Jensen
Planning Services Supervisor
djensen@mmsd.com
414-225-2143



Please consider the environment before printing this e-mail.



DEPARTMENT OF THE ARMY
ST. PAUL DISTRICT, CORPS OF ENGINEERS
SIBLEY SQUARE AT MEARS PARK
190 FIFTH STREET EAST, SUITE 401
ST. PAUL MINNESOTA 55101-1638

May 30, 2008

REPLY TO
ATTENTION OF
Operations
Regulatory (2007-1108-RMG)

Mr. James Zsebe, P.E.
General Mitchell International Airport
5300 South Howell Avenue
Milwaukee, Wisconsin 53207-6156

Dear Mr. Zsebe:

This letter concerns your request for Department of the Army comments on the Draft Environmental Assessment (EA) prepared for the General Mitchell International Airport (GMIA) proposed runway safety area improvements.

We have prepared the following comments in response to the document supplied (dated April 2008):

1. It is our opinion that the purpose and need statement has been well prepared and is adequate to develop a base of alternatives. It defines a clear problem and why it must be addressed; and is as comprehensive, specific, and concise as possible while remaining broad enough to develop an adequate range of alternatives.
2. It is our opinion that the range of alternatives indicated in the draft EA is sufficient, and have clearly been developed based on the stated purpose and need. Further, the discussion of the alternatives is adequate to identify why some alternatives were dropped, and why others have been carried forward for review.
3. We concur that the preferred alternative (as identified at a concept-level) identified represents the least-environmentally damaging practicable alternative (LEDPA). This includes demonstration that, at a planning level, the preferred alternative is within the public interest, and has met the Section 404(b)(1) guidelines. However, please understand that refinement to design specification (required for any subsequent permitting phase) of this alternative could result in a re-evaluation of LEDPA status.
4. We request that an additional copy of the Final EA be forwarded to the attention of Tamara Cameron in our District Office at Corps of Engineers, OP-R, 190 Fifth Street East, St. Paul, Minnesota 55101-1638.
5. Lastly, we would like to address the Corps jurisdictional determination process, and our mitigation requirements for any subsequent permitting phase. In our previous correspondence, we indicated that it is likely that a significant nexus determination will be required for our agency to assess jurisdiction over the aquatic resources mapped as 5, 6, and 7. Therefore, we request that a minimum of one month (more if possible) be allotted to allow for this determination process (after submission of the wetland delineation report). Should the unavoidable impacts to waters of the United States

exceed 10,000 square feet, compensatory wetland mitigation shall be required. However, due to the potential for incompatible land uses associated with locating a mitigation site at or near the airport, we have determined that any mitigation required may occur at a bank site.

Thank you for providing our agency the opportunity to comment on the draft EA document for the GMIA runway safety improvement project. We look forward to continued coordination of this proposal. Should you have any questions, contact Rebecca Gruber in our Waukesha office at (262) 547-4171, extension 3. In any correspondence or inquiries, please refer to the Regulatory number shown above.

Sincerely,

A handwritten signature in black ink, appearing to read 'R. Whiting', with a stylized flourish at the end.

for

Robert J. Whiting
Chief, Regulatory Branch

Copy furnished:
Laura Moreland, Mead & Hunt;
Glen Orcutt, FAA – Minneapolis;
Mike Thompson, WDNR.

Laura Morland

From: Kamke.Sherry@epamail.epa.gov
Sent: Friday, May 23, 2008 4:50 PM
To: Laura Morland
Cc: glen.orcutt@faa.gov
Subject: General Mitchell EA

Laura,

I have reviewed the Draft Environmental Assessment for the Proposed Runway Safety Area Improvements for Runways 1L/19R and 7R/25L at General Mitchell in Milwaukee, Wisconsin. The EA clearly substantiates the need to bring the runways into compliance with FAA design standards. We concur with the alternatives analysis documented in the EA.

We understand that the alternatives analysis has led the project to proponent to propose the following actions as the preferred alternative:

(1) shifting Runway 7R/25L to the west by 539 feet, (2) removing runway on the east end of Runway 7R/25L to maintain the 8012 feet runway length, (3) Reconfigure Taxiways M and N on the east side of this runway, (4) realign 6th street so that it will be outside Runway 25L's new safety and object free area, (5) constructing a vehicular tunnel for College Avenue to allow Runway 1L's safety area to bridge over College Avenue, (6) relocating service roads at both ends of 1L/19R.

There are no substantial impacts to wetlands, air quality or noise receptors. We have no comments on the project. We anticipate providing more comments on components of the master plan update when they are evaluated in detail.

Thank you for the opportunity to review and comment on this EA. Please let me know if you have any questions.

Sherry A. Kamke
Environmental Scientist
NEPA Implementation (Mailcode: E-19J)
Office of Enforcement and Compliance Assurance U.S. EPA Region 5
77 W. Jackson Blvd.
Chicago, Illinois 60604-3590
Phone: 312-353-5794
Fax: 312-353-5374

Laura Morland

From: James Zsebe [jzsebe@mitchellairport.com]
Sent: Tuesday, May 06, 2008 1:07 PM
To: Laura Morland
Subject: Call from US Fish & Wildlife - RSA EA

Laura,

I received a phone call from Louise Clemenly, of the U.S. Fish & Wildlife office in Green Bay. She said that they will not be commenting on the draft EA for the RSA.

Jim Zsebe
GMIA Engineering
5300 S. Howell Ave.
Milwaukee, WI 53207
(414) 747-5394 - Phone
(414) 747-5010 - Fax
jzsebe@mitchellairport.com

SOUTHEASTERN WISCONSIN REGIONAL PLANNING COMMISSION

W239 N1812 ROCKWOOD DRIVE • PO BOX 1607 • WAUKESHA, WI 53187-1607

TELEPHONE (262) 547-6721
FAX (262) 547-1103

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May 5, 2008

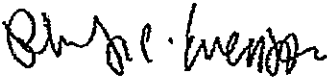
Mr. James R. Zsebe, Project Engineer
General Mitchell International Airport
5300 South Howell Avenue
Milwaukee, WI 53207

Dear Mr. Zsebe:

This is to advise you that the State of Wisconsin no longer requires that projects be reviewed under the provisions of Executive Order 29. Consequently, the "Summary of Federal Grants and Development Review Process" form is no longer required. As may be necessary, you may so indicate on any Federal forms that may be required in connection with the subject project at General Mitchell International Airport. We will plan to keep the copy of the draft environmental assessment attendant to the runway safety improvement project on file in the Commission offices.

If you have any questions concerning the foregoing, please call me at 262-547-6721.

Sincerely,



Philip C. Evenson
Executive Director

PCE/lw
#136915 v1 - GrantLtr/MitchellField

Enclosure



WISCONSIN DEPARTMENT OF
ADMINISTRATION

JIM DOYLE
GOVERNOR

MICHAEL L. MORGAN
SECRETARY

Office of the Secretary
Post Office Box 7864
Madison, WI 53707-7864
Voice (608) 266-1741
Fax (608) 267-3842

July 6, 2007

Carrie Hug
Office of Management and Budget
New Executive Office Building
Suite 6025
725 17th Street, NW
Washington, DC 20503

RE: Wisconsin and Federal Executive Order 12372 Reviews

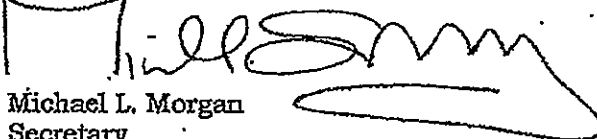
Dear Ms. Hug:

In compliance with Presidential Executive Order 12372, the State of Wisconsin officially notifies you that Wisconsin is opting out of continuing to review federal grants as governed by Executive Order 12372.

Please add Wisconsin to the list of states opting to no longer continue this administrative process.

If you have any questions, please contact Division of Intergovernmental Relations Administrator Laura Arbuckle at (608) 267-1824.

Sincerely,


Michael L. Morgan
Secretary

AERONAUTICS

SECTION 106 REVIEW ARCHAEOLOGICAL/HISTORICAL INFORMATION

Wisconsin Department of Transportation

SHPO

I. PROJECT INFORMATION

RECEIVED

Project ID SAP 0740-44-48	County Milwaukee
APR 10 2008	
Airport Name General Mitchell International Airport	Airport Director Barry Bateman
Project Engineer/Project Manager Wendy Holtenslein, Bureau of Aeronautics	(Area Code) Telephone Number (608) 261-8278
Planning/Design Consultant Laura Morland, Mead & Hunt, Inc.	(Area Code) Telephone Number (608) 273-6380
Archaeological Consultant Jennifer Harvey, Great Lakes Archaeological Research Center	(Area Code) Telephone Number (414) 481-2093
Architecture/History Consultant Christina Slattery, Mead & Hunt, Inc.	(Area Code) Telephone Number (608) 273-6380
Date of Need April 20, 2008	08-0263/MI 7/1/08

II. PROJECT DESCRIPTION

Type of Project	☒ New Construction	☐ Reconstruction	☐ Recondition	☐ Other
	☐ Wetland Mitigation	☐ Runway Extension	☐ Land Acquisition	
☐ Known Cemetery	Amount of land to be disturbed: Acres <u>174</u>	Amount of acres to be acquired Acres <u>-12 acres in aviation easements</u>		

Describe ground disturbing activity associated with proposed construction - e.g., strip construction, slope grading, temporary bypass, realignment, stream channel change, etc.

Brief Project Description: (Be specific and include all activities associated with the project.)

The project is being undertaken to bring the runway safety areas at General Mitchell International Airport into compliance with Federal Aviation Administration design standards. The project will involve grading and clearing the safety areas at the ends of Runways 1L/19R and 7R/25L. The required safety area dimensions for each runway end are a width of 500-feet and a length of 1000-feet. The project includes relocating Airport service roads and a portion of a City of Milwaukee road, constructing a tunnel on an existing County Highway alignment, removing pavement and adding new pavement to maintain existing runway lengths and airport operational capabilities. Navigational aids will also be relocated as part of this project. All ground disturbance will occur within the current Airport boundary.

III. NOTIFICATION

How has notification of the project been provided to:

☒ Property Owners

☐ Public Information Meeting Notice

☐ Letter (required for Archaeology)

☐ Telephone Call

☒ Other Airport is only property owner

☒ Historical Societies/Organizations

☐ Public Information Meeting Notice

☒ Letter

☐ Telephone Call

☐ Other

☒ Native American Tribes

Must notify with:

☐ Public Info. Mtg. Notice

☒ Letter

*Attach one copy of the base letter, list of addresses and comments received. For history include telephone memos as appropriate.

IV. AREA OF POTENTIAL EFFECTS [APE]

HISTORY: Describe the area of potential effects for buildings/structures.

The APE for this project includes the geographic area or areas which an undertaking may directly or indirectly effect historic properties.

If you wish to claim there is no APE for buildings/structures, you must justify that claim. [NOTE: If there are no buildings/structures of any kind in the APE, go to Item V., check "Architecture/History survey is not needed" and state why.]

ARCHAEOLOGY: Area of potential effect for archaeology is the existing and proposed ROW, temporary and permanent easements. Agricultural practices do not constitute a ground disturbance.

V. SURVEY NEEDED

ARCHAEOLOGY

☒ Archaeological survey is needed

[See Chapter 26-35-1 of FDM for procedure and # of exhibits]

☐ Archaeological survey is not needed - provide justification

☐ SHPO records search conducted ____ (date).

☐ Screening list ____ (date).

☐ No potential to affect archaeological sites

Describe project area and attach project plans

HISTORY

☐ Architecture/History survey is needed

☒ Architecture/History survey is not needed

Upon review, there were no properties warranting survey in the APE. See attached letter report

VI. SURVEY COMPLETED-Documentation required for submittal to BOE

ARCHAEOLOGY

☐ Project maps attached [most recent design]

☐ ASFR attached [NO archaeological sites(s) identified]

☒ Report attached [NO potentially eligible site(s) in project area]

☐ Report attached [potentially eligible site(s) avoided]

☐ Report attached - cemetery documentation

☐ Native American response letters & reports

[Send four reports + # of copies for NA requests to district.]

HISTORY

☐ A/HSF attached [NO buildings/structures identified]

☐ A/HSF attached [potentially eligible buildings/structures identified.]

VII. EVALUATION COMPLETED-Documentation required for submittal to BOE

☒ Report attached [no arch site(s) eligible for NRHP]

☐ Report and DOE attached [arch site(s) eligible for NRHP]

☐ Report and draft DOE attached [arch site(s) eligible for NRHP-avoided through project redesign]

☐ DOE attached [no buildings/structure(s) eligible for NRHP]

☐ DOE attached [building/structure(s) eligible for NRHP]

VIII. COMMITMENTS

IX. PROJECT REVIEW

☒ No eligible properties in APE

☐ No effect on historic buildings and/or archaeological sites eligible for NRHP

☐ Eligible properties may be affected by project-go to Step 4: Assess effects and begin consultation

Mark Arnold
(District Project Manager)

3/21/08
(Date)

Lane M. Menden
(Consultant Project Manager)

3/21/08
(Date)

Bob Brown
(WisDOT Historic Preservation Officer)

4/8/08
(Date)

Steve Ber
(State Historic Preservation Officer)

4/29/08
(Date)